SPECIAL COMMON COUNCIL MEETING **AUGUST 12, 2013**

The meeting was called to order at 5:00 p.m. by Mayor Moede with the following roll call:

Members Present: Ald. Sertich, Ald. Pasbrig, Ald. Toellner, Ald. Schmidt, Ald. Boelk, Ald. Redeker

Members Absent:

Others Present: Mayor Moede, Deanna Boldrey, Kathie Wild, Attorney Kyle Guyla, Sheriff Ninmann,

Convene into Closed Session Pursuant to Section 19.85 (1) (e) deliberating or negotiating the purchase of public properties, the investing of public funds, or conducting other specified public business, whenever competitive or bargaining reasons require a closed session.

A. Receive information and discuss Police Union collective bargaining negotiations, and negotiating, final offer and interest arbitration strategy.

B. Reconvene into Open Session.

Motion by Ald. Redeker, second by Ald. Toellner to Convene into Closed Session Pursuant to Section 19.85 (1) (e) deliberating or negotiating the purchase of public properties, the investing of public funds, or conducting other specified public business, whenever competitive or bargaining reasons require a closed session and to include the Common Council, Kathie Wild, Deanna Boldrey, and Attorney Guyla. Convened into closed session at 5:02 p.m.

Ald. Schmidt commented that he is opposed to going into closed session. He noted that the public was lead to believe that there would be open meeting at 5 p.m. He continued that the citizens come first and foremost.

Motion carried 4-2, Ald. Schmidt and Ald. Boelk voted no.

Motion by Ald. Toellner, second by Ald. Sertich to reconvene into open session. Reconvened into open session at 6:14 p.m. Motion carried 6-0.

The gallery was full upon reconvening into open session.

Receive information and discuss law enforcement services provided by agreement with Dodge County Sheriff's Department following abolishment of police department.

Mayor Moede read the attached Press Statement.

He then invited the Council to ask Sheriff Ninmann with any questions they may have.

Ald. Boelk questioned if there was a guarantee that we will have 24/7 coverage in the City from the County. Sheriff Ninmann answered that there would be a deputy assigned to the City of Mayville but cannot guarantee that they would not be called out for an emergency outside of the City if they are the closest one. Ald. Toellner noted that her answer is no then; cannot guarantee because if there is a major incident that occurs on the outskirts of Mayville and they are the closest squad then they will get sent.

Ald. Boelk questioned if the County had defibulators. Sheriff Ninmann answered that all of the deputies squads also have AEDs.

Ald. Redeker questioned if the City of Mayville Police Officers get called out of the City for mutual aid calls. Sheriff Ninmann answered yes. Ald. Sertich questioned who covers the City when they are called out. Sheriff Ninmann answered that there are times that they will be on duty or called out. She noted the Chief could answer that. Chief MacNeill commented that if it is outside the City then our officers are the first to respond. Once the Sheriff deputies respond we can be relieved and return to the City.

Ald. Toellner commented your proposal seems kind of low ball, only six officers. Ald. Toellner commented that right now it seems that the six officers cannot cover the City fully. Sheriff Ninmann answered that she initially it would be the six and would have to review it after one year to determine if

the staffing levels are correct. Right now she choose six because that is the current office level. No overtime because she would allocate some of her current staffing levels to accommodate. She would not guarantee that there would not be overtime, but at this point she does not know the extent that it would be.

Ald. Sertich commented that we need to let the public know the discussions of the manpower. She noted that there is a concern for some of the employees. When we had the discussions it was my understanding that the six officers would be retained, the City would share 50/50 on replacement of the capital items. The only change would be the vehicles and color of uniforms. Sheriff Ninmann reported that six officers would be absorbed by the sheriff's department and they would be assigned to the City of Mayville. The Sheriff continued that she also has three openings in the department. May not always have the same Mayville Officers. They could patrol the County. Ald. Sertich commented that some of the Mayville Police Department employees that would be impacted. Sheriff noted that the two secretaries and the Chief. She continued that she has respect for all three of them and believe that they do a great job; however, at the Sheriff's Department she already has a management staff that would be sufficient to take the additional six officers. Unfortunately, there would not be a management position for the Chief. Also, there are nine secretaries on staff; therefore, going with the new records management system there is not a need for additional secretarial staff. She continued that part of the reason of the lower cost, is the elimination of the three positions.

Sheriff Ninmann continued that the discussion was to continue to have an office in the City building for the police officers. Would maintain an office in the City of Mayville where they would work out of. She noted that there is already a phone system in place to contact an officer and get a hold of the dispatch to make contact.

Ald. Boelk questioned who was in attendance at this meeting. Sheriff Ninmann replied that she can reply from her staff. Ald. Sertich commented that she was and it was checked out. It was not considered violation because they were not negotiating but obtaining information. That was provided for this discussion. The information received was then going to be rolled out but there was a leak which was unfortunate and was not the intent. We were doing was looking at other alternatives. There was nothing decided. It was obtaining information.

Sheriff Ninmann commented that the chief deputy and captain were present.

Ald. Schmidt questioned if Sheriff Ninmann had overlapping shifts or do you have straight eight hour shifts. Sheriff Ninmann commented that the shifts they currently have are 7 a.m.. – 3 p.m.; 3 p.m. – 11 p.m. and then 11 p.m. – 7 a.m. and also an 8 a.m. – 4 p.m. and a 4 p.m. – midnight; and a midnight – 8 a.m. Ald. Schmidt questioned with regards to the City of Mayville how would you patrol? Sheriff Ninmann answered that it would be one per eight hours. She continued that this is very preliminary. She continued that there is no final decisions have been made. She has not done a schedule to see where the officers would be placed. Prior to her putting in that much time she needs to have an assurance from the City Council that this is going to happen and not just a pawn in trying to make the unions settle for something. Before she puts in a lot of work she wants assurance from the City that this is the direction the City is going in.

Ald. Boelk commented it was $670,000 per year. It was reported that each working 1,958 hours and the hourly wage is $47.30 which includes all of the benefits. Ald. Boelk commented that he thought it was low. He compared it to the proposal at Horicon a couple years ago when Nehls was Sheriff. He noted it was higher. Sheriff Ninmann commented that Sheriff Nehl's put stuff in that she did not think was necessary such as a portion of his wage as well as the chief deputy. She noted that she is already hired by the citizens and did not want to tax twice for it.

Ald. Boelk questioned if the same agreement would be in place if there were a new Sheriff. The Mayor commented that he had the same question and have heard the same question from citizens. Sheriff commented that she is not going to put words in their mouth. Ald. Toellner questioned if she could handle it or push it onto a deputy. He continued that taking on the City of Mayville is a huge undertaking and would also be for the sergeant, captain, and patrol. Ald. Toellner questioned if they have that extra time. Sheriff Ninmann commented that she does not know the internal operations of the City.
Ald. Sertich questioned the sergeant and lieutenants that was referenced and that she is talking about the levels already in place at the County level. Sheriff Ninmann answered that she has three lieutenants, one on each shift, and two sergeants on each shift as well. Ald. Sertich commented that the officers could transfer to the county and would become patrol, there would already be someone appointed at the sergeant, lieutenant, captain level. Sheriff Ninmann commented correct.

Ald. Toellner questioned if there is a committee that does the hiring, is there a union. Sheriff Ninmann answered that it is civil service for the County. However there is a state statute that if a County absorbs the Police Department we have the authority to take on the officers from that Police Department and they would not have to go through the same process that a new hire would go through. Ald. Toellner questioned if they would lose their ten year. Sheriff Ninmann answered yes. The difference with the Mayville Officers coming on as deputies, if they have two-six years experience they would start as a step two and more than six years experience they would start at step three, keep in mind that because of Act 10 they would be responsible to pay their portion of retirement and health insurance and would start with a normal two week's vacation.

Ald. Sertich questioned how do you handle the training and the overtime aspects of it can they do it within their shift? Sheriff Ninmann replied that it depends on the type of training. They do offer training sometimes during the day; if mandatory they may get overtime, if volunteer they switch or get paid straight time.

Ald. Schmidt if you absorbed our officers would they have to take the test. Sheriff Ninmann replied no, not according to the state statute. They would be able to go through without the requirements of the civil service.

Ald. Schmidt commented that our officers when time permits will get out of their car and rattle the door knobs of businesses and will check homes of those on vacations. They will get out of their car and check homes. Will your deputies be able to do that? Sheriff Ninmann commented that yes they can, they do it every night. It was noted that there are a lot of building checks done at night. Sheriff Ninmann continued that if they are made aware of vacation check we do a special notice and the deputy pays extra attention to those.

Ald. Toellner questioned if there is a special amount of time the deputies have to spend at the City of Mayville now? Sheriff Ninmann replied no. How we have the deputies set up is a quadrant system. No set time in any one community.

Ald. Sertich questioned if the Sheriff could briefly explain dispatch and the calls that come in and how you handle the calls at the County and that is really in place. Sheriff Ninmann explained that the calls are automatically entered into the CAD system, which is Computer Aided Dispatch. It is computer software program and recommends whichever unit, if it is in the City of Mayville, it will recommend a Mayville Officer, and then dispatch accordingly. Now that everyone has MDCs can send directly to the computer. Do they assist on EMS Calls? Do you have the equipment and training? They would be on the scene. Sheriff Ninmann commented that if they are not on a call and in the area they do assist. Ald. Sertich commented when there is a problem in Mayville and Horicon is on Mutual Aid we help them out. We would still have someone if the County is in place. Sheriff commented that this would need reviewed.

Ald. Schmidt commented that the Dodge County Deputy can go wherever in their assigned area any time. The officer that is patrolling Mayville and hears an accident on Hwy 33 and 67 he can go there. The Sheriff noted if he is the closest one, yes. Ald. Schmidt commented that right now, Mayville does not go running up there right away do they. Chief MacNeill commented that they do not go up there unless requested by the sheriff's department.

Ald. Toellner questioned what is your take on this? How will Dodge County Sheriff's Department benefit from this? Sheriff Ninmann replied that they not benefit anything other than gaining six additional deputies on our staff. She continued that it has always been her opinion that as sheriff it is not her intent to seek out and take over police departments there are a lot of good police officers and departments that are currently in their capacity. She views herself and her department as a resource for these departments if they need assistance. The only reason she is involved because the City of Mayville came and requested assistance be it the finance trouble, the union whatever it is. She is not out seeking this. The only benefit that is going to come from this is the six additional people on staff. Financially, it will have a financial impact on the Sheriff's Department as well as the City of Mayville and part of that is the equipment. She continued that she choose to only put 50% requirement on the City for reimbursement because she knows these six deputies will be utilized out in the County; therefore it is not fair to the City of Mayville to charge 100% for that equipment. It will have a finance impact on the Sheriff's Department.

Ald. Boelk commented that if we are going to save the City $200,000 can we give that cost savings to the residents and taxpayers. There was laughter and applause from the gallery. The Mayor commented that is a great question. The cost savings of $150,000 the first year and $250,000 after that, that money would be used to get out of the deficit. And before we do anything to lower the taxes, that has to be taken care of.

Ald. Sertrich commented that the $2 Million that has been stated is incorrect. She continued that with the nine year plan that was put in place by the prior Council, $365,000 was determined and there was a $2.4 Million deficit in place. The Council at that time decided to put $800,000 in contingency to make sure there was money available for the City so it came to a $3.2 Million. When it was first rolled out, it was a rough year. She continued that there was a 8 ½ % tax bill increase that year and that is when they put the programs in place. The $365,000 was not met. The following year the $365,000 was accomplished and we accomplished the $365,000 the second year and this is the third year that Kathie Wild and I have done the budget together. Currently, right now out of the $2.4 Million plus the $800,000 that was added on, we have accomplished $2 Million dollars plus. She continued that we are in deficit mode. It was a nine year plan. We did some things that were never considered in this town before to meet the needs. The problem is that you can only capture hard dollar savings from departments to a certain point to where they can no longer function. This is something said at the audit, we are at the bottom of being able to pull resources from departments. We need to bring in revenue, more additional property, businesses, things that will excel the city and bring in more tax revenue. She continued that this year it will be very rough to get to the $365,000. We got a couple departments that are overextended. It will be harder to make the $365,000 and we will be going into the budget.

Ald. Sertich commented that it was up to us when the concern was brought up by one of the Alderpersons. That is how it all started. It was very innocent. The sheriff indicated that she provided us with the basics. We are also concerned with the safety of the officers in our City here. We had to look at other options. It was to be discussed this evening. It was in the draft form and started working the numbers and where we were at. Then everything took off.

Ald. Toellner commented that the proposal/draft is providing less service and the citizens will be at more risk. Sheriff noted it is providing the same number of hours that the six officers are currently working and did not add any Chiefs hours and did not know if he was actively patrolling. There might be some hours that Chris patrols that she did not account for. Ald. Toellner commented that he thinks it is low and that the Chief does not patrol. Sheriff Ninmann commented that she has to give the Chief credit, that she does hear him out on calls.

Ald. Redeker commented that with the concern of the taxes and budget that is a council decision. Also, safety is a priority. People really want to know when they call 911 will someone be there. Sheriff answered yes, that is the purpose of 911.

Adjournment.
Motion by Ald. Pasbrig, second by Ald. Redeker to adjourn the meeting at 7:00 p.m. Motion carried 6-0.

Deanna Boldrey
City Clerk

Press Statement
Contact person: Mayor Jerry Moede – (920) 387-7900
August 5, 2013

The City of Mayville has been presented with a law enforcement services option that could help the City save approximately $150,000 to $250,000 each year while maintaining the same level of law enforcement patrol services. In July, representatives from the City of Mayville approached Dodge County Sheriff Pat Ninmann to provide a cost estimate for the Sheriff's Department to provide full-time, around-the-clock law enforcement services for residents of the City of Mayville if the City abolished its police department. Sheriff Ninmann gave the City a proposal.

Sheriff Ninmann provided a proposal to the City. Pursuant to the Sheriff's proposal, the City would have at least one Sheriff's deputy within the City limits or working for the City at any given time. This level of service provided by the Sheriff's Department would be nearly identical to the level of service presently provided by officers of the City of Mayville Police Department. The City could also request a higher level of service at any time deemed necessary by the City. The Sheriff's proposal allows the City to avoid many of the administrative overhead costs that it presently incurs by having its own police department.

This proposal, when analyzed against the City's 2013 budget for the Police Department, shows the City of Mayville could achieve substantial cost savings—over $150,000 in the first year and much more in the future—if the City decides to have the Dodge County Sheriff's Department provide law enforcement services and abolishes its police department. Because these cost savings are so substantial and the resulting quality of service would be similar and potentially better, the City of Mayville Common Council will receive information from Sheriff Ninmann so the Common Council can consider this option.

There is a substantial amount of information flowing in our community about this issue. City of Mayville residents should have accurate information so our residents can make informed decisions when contacting their elected representatives and providing their opinion about the City having law enforcement services performed by the Dodge County Sheriff's Department and abolishing the City's police department. I invite our residents to attend a Special Meeting of the Common Council of the City Mayville on Monday, August 12, 2013.

The following information may help our residents understand this law enforcement services choice. Since 2009, the City has made significant budgetary cuts and reduced service levels across the City in order to reduce a $2.4 million deficit incurred by past administrations. The City made several personnel and service level cuts over the previous four years and has used the tools available under Act 10 to achieve these savings. For 2013, the City budgeted a surplus of $365,000 to pay off part of this deficit, and the deficit has been cut from $2.4 million to approximately $2 million from 2009 to 2012.

To continue paying down this deficit while minimizing the impact on services to our residents, the City—like any business—must control its costs to provide the level of services necessary to achieve the satisfaction of our residents. The City presently budgets over $900,000 each year for costs of its police department. This cost reflects 30% of the City's annual budget.

Since 2010, the City has been negotiating with its Police Union composed of five patrol officers and one sergeant for a successor collective bargaining agreement to the contract that expired on December 31, 2010. The City made several proposals to the Union to achieve cost savings and minimize the budgetary impact of personnel costs in the Police Department. The Union, to date, has not made a viable proposal that helps the City achieve any measurable cost savings.

The City has made proposals to curtail its overtime spending. The City budgets $25,000 for overtime for these six officers. As of July 31, 2013, the Police Department has already exhausted $24,360 of that overtime budget. The police department has run over their overtime budget 14 of the last 15 years. The City proposed utilizing part-time law enforcement police officers to the Union. The Union, however, has stood idle to that proposal and refused to propose any overtime cost savings for the citizens of Mayville. The Union's last proposal demands a wage increase and provides no other costs savings to the taxpayers. At this point, the City will continue union negotiations but City representatives believe they need different options for achieving cost savings while maintaining quality law enforcement services for our residents if those negotiations fail.

In July 2013, representatives from the City had one exploratory meeting with the Dodge County Sheriff and two representatives from the Sheriff's Department to receive information about law enforcement services the Dodge County Sheriff's Department could provide for the City of Mayville. Unlike what some individuals have reported, this was not a secret meeting and no negotiations occurred at this meeting. The City has also provided information to residents who have asked about this meeting.

After this meeting, Sheriff Patricia Ninmann provided information showing the Dodge County Sheriff's Department can provide full-time, around-the-clock continuous law enforcement patrol services for our residents. Based on the proposal and preliminary estimates from Sheriff Ninmann and pending the City negotiating terms and an agreement with the County, the City may be able to achieve costs savings of approximately $150,000 in the first year of the agreement and approximately $250,000 thereafter. This represents a 17% reduction in costs in the first year based on the City's current Police Department budget and 28% thereafter.

After receiving this information from the Sheriff on August 12, 2013 the Council will review this information and decide whether the City can benefit from having the County provide law enforcement services and abolishing the Police Department.

In the event the City has law enforcement services provided by the Dodge County Sheriff's Department, then City residents can expect from the Dodge County Sheriff's Department:

- The same number of law enforcement officers will patrol the City as presently patrolled by officers of the City of Mayville Police Department;
- Sheriff's Deputies will patrol our streets in place of police officers.
- Sheriff's Deputies could work from the City's existing Police Department office;

- Cost-sharing for equipment purchases with the County rather than the City solely absorbing those costs on its own.

Many citizens may not identify a meaningful change in services. Presently, our resident's call 911 and a County dispatcher will dispatch a law enforcement officer to the scene. That responding officer may be a Dodge County Deputy Sheriff or it may be a City of Mayville police officer. The only change will be that a Dodge County Deputy Sheriff will respond. In fact, the citizens may identify the same faces of current City of Mayville Police Officers who could be hired by the Dodge County Sheriff's Department to provide these services.

We encourage citizens to review all the facts so that our elected officials can make an informed choice about law enforcement services for Mayville in the future. If you would like to review the information provided by Sheriff Ninmann, then please come to City Hall.